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ACI - W5
September 10, 1946

INT 607/1

ADVISORY COMMITTEE ON INTELLIGENCE

Fifth Meeting
September 10, 1946
4:30 - 5:30 p.m.

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Minutes

Present: Messrs. Eddy, SA-E (Chairman) ✓
Braden, A-Br
Russell, A-R
Riddleberger (For A-D)
Evans (Executive Secretary)

1. Security Proposals of the Intelligence Organization.

The Chairman requested the Committee to consider whether special security regulations should apply in the Intelligence Offices different from those which obtained in the Department as a whole. The question required consideration because there was a likelihood that the War Annex Building would soon be vacated by all personnel of other agencies and special security regulations, notably pass requirements, could be established for the Intelligence Organization in this building. The problem involved two major considerations: first, whether there was a distinction to be drawn between the Intelligence Organization and other elements of the Department; and second, whether relations with the other intelligence agencies required special measures of security in our organization.

The Committee agreed on these general points: first, that any improvement of security, even if only in a part of the Department, was desirable; second, that there was a difference between the Intelligence Organization and the operating desks of the Department in that the former had no direct relations with the public and could therefore more easily adhere to distinctive security regulations; and third, and most important, that special security provisions were essential for the maintenance of profitable relations between the Intelligence Organization and other intelligence agencies.

Mr. Russell suggested that CIG might be consulted to see whether the security measures proposed would be helpful in relations between the two organizations. Mr. Eddy raised the additional point that, after security of the building, there was the problem of security in the courier service. Mr. Russell undertook to instruct Mr. Scott to confer with Mr. Eddy on this matter. It was agreed that SA-E would study the problem further and draw up for a future meeting specific proposals on security measures.

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The Chairman presented a second security problem related to writing for publication, public speaking, and teaching by members of the Intelligence organization. He submitted to the Committee a proposed amendment to SA-L Directive No. 1, the text of which is attached. The purpose of the amendment is to make possible free expression by members of the Intelligence organization on matters unrelated to classified sources and subject matter, and to establish a recognized channel for clearance of texts.

In discussion, the Committee indicated that the alleged discrimination applied against members of the Intelligence organization under SA-L Directive No. 1 was less than might appear, since members of the Department at large recognized that their responsibilities effectively imposed serious limitations upon their right to publish. At the same time, the responsibility for establishing and implementing the proper precautions must rest chiefly upon SA-E.

ACTION: The Committee approved the proposed amendment to SA-L Instruction No. 1, as well as SA-E Instruction No. 1 which supersedes it, copies of which are attached.

2. Field Service Program for Research Personnel.

The Chairman proposed for consideration by the Committee the need for service abroad by members in the Intelligence Research organization. He indicated that experience had already shown that occasions would arise when specialized personnel would be called for to carry on particular research tasks in foreign areas, since such tasks would be a burden beyond the capacity of existing personnel in the Missions and often beyond their technical experience. It was furthermore highly important that the leading personnel in the Research Divisions should have direct experience in the areas which it was their duty to study and interpret. There was a grave possibility that CIG, if dissatisfied with materials available from the field, would undertake an ambitious program of research and reporting in the field.

Mr. Braden expressed the opinion that the Missions, once the proper staffing program was completed, could supply all needed information except in certain technical fields. For such fields, he saw great advantage in having a reserve of technical experts upon which to draw. He pointed out that there was a present need for qualified personnel to study the Inter-American Institutes which were now a subject of consideration by the Department. Mr. Russell indicated that the concept of this program was to establish a reserve which could be drawn upon

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for special needs and which would supply personnel on a temporary basis for dealing with particular problems. He indicated that there would be no problem of conflict with established procedures since each assignment would be made subject to the decision of the appropriate Office and Mission. Such personnel would not only form a useful resource but would serve to alert existing field stations to particular requirements of the Department. He indicated that, pending experience in this operation, it might be well to minimize the budget requirements and to rely upon deficiency appropriations as the program developed. Mr. Riddleberger indicated that the idea had attractive possibilities in relation to certain difficult and otherwise closed areas of the world, and Mr. Russell indicated that this might be an important means of obtaining information where other procedures could not be put into operation.

Mr. Eddy pointed out that the anticipated cost of the full program would not be much more than a million dollars which was but a small percentage of the amount being spent elsewhere, and notably by CIG, on related Intelligence programs. He summarized the sentiment of the Committee as being that the program for research activity in the field had many elements of usefulness and should be developed in detail with specific proposals.

3. The Committee adjourned at 5:35 p.m.

Verified:

Executive Secretary

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Proposed Amendment of SA-L Office Instruction
No. 1

- A (line 4) "... dealing with any classified subject matter which falls within the areas of the Research and Intelligence function of the Department of State."

The burden shall be upon the one making the request to prove that the book, article, speech, or course of study to be taught will not disclose confidential information or sources of information. When there is any doubt, the request will be refused.

Before permission can be given, the text must be cleared and the proposal endorsed in each case as follows:

- (1) By the Chief of the Research Division concerned.
- (2) By the Special Assistant for Research and Intelligence, with the SA-E Security Officer concurring.
- (3) By the Interdivisional Publications Committee.

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SA-2 Office Instruction 1
(Classification 234)

INFORMATION ISSUED TO THE PUBLIC

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I Clearance. In order to maintain security in the research and intelligence functions of the Department of State, the following amended form of SA-2 Office Instruction 1, concurred in by the Advisory Committee on Intelligence, is to be effective immediately in the Office of SA-E, in the Office of Intelligence Coordination and Liaison (OCL), in the Office of Intelligence Collection and Dissemination (OCD), and in the Research Divisions of the Geographic Offices:

- A. No member of the above-mentioned staff shall teach a course, conduct a seminar or class, publicly make a speech or read a paper, or write for publication any book or article dealing with any classified subject matter which falls within the area of the Research and Intelligence function of the Department of State.
- B. Before permission for any publication or public address can be given, the text must be cleared and the proposal endorsed in each case as follows:
 - (1) By the Chief of the Research Division concerned.
 - (2) By the Special Assistant for Research and Intelligence, with the SA-2 Security Officer concurring.
 - (3) By the Interdivisional Publications Committee.
- C. The burden shall be upon the one making the request to prove that the book, article, speech, or source of study to be taught will not disclose confidential information or sources of information. When there is any doubt, the request will be refused.
- D. These regulations do not preclude the appearance of staff members before audiences in government or service-operated schools or in official training or indoctrination programs, where appropriate clearance has been given by SA-E.

II This is in addition to, and not to be construed as in conflict with, the provisions of Departmental Regulation 234a3, "Information Issued to the Public (effective 1-3-46); Departmental Regulation 393.b, "Limitation on Activities of Officers of the Department of State and of the Foreign Service in Connection with Programs and Activities of Private Organizations" (effective 6-21-45); and Departmental Regulation 234-a, "Public Appearances by Department Officers" (effective 2-13-46).

W. A. Eddy

William A. Eddy
Special Assistant to the Secretary
for Research and Intelligence

(Sept. 10, 1946)

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